# Health Care Workforce Crisis California Fact Sheet

February 2023



## **BACKGROUND**

California's Community Health Centers (CHCs) provide high-quality comprehensive care to 7.8 million people – that's 1 in 5 Californians and 1 in 3 Medi-Cal beneficiaries. For decades, CHCs have provided care to everyone, regardless of their ability to pay, or their individual circumstances. Our goal is a healthy community and that requires a diverse and robust workforce.

### **ONGOING CHALLENGES: STAFF SHORTAGES**

The United States is facing an unprecedented healthcare workforce crisis that touches every aspect of care in CHCs. The size of the labor market has not recovered to pre-pandemic levels, inflation remains high, and the cost of labor continues to rise. As a result, recruitment continues to be a top priority and a challenge for health centers across the state and the country. Throughout 2022, there were nearly two open positions for every job seeker which was created in part by the unparalleled increase in employee resignation. Clinic employees, particularly entry-level, hourly paid workers, and administrative professionals exercise far more mobility across industries, and many have left healthcare. The California Primary Care Association's (CPCA's) Compensation & Benefits survey found:

- In 2022, the average 12-month turnover reported by CHCs was 31.4% - a dramatic increase from 9.5% in 2020 and 19.4% in 2021.
- Health centers reported high vacancy rates and prolonged periods of time to fill staff vacancies for key positions. Recruiting for high-skill positions like physicians, dentists, and nurse practitioners was the most challenging.
- Clinics reported needing an average of 26.6 weeks to fill a physician vacancy and 18 weeks to fill a dentist and nurse practitioner vacancy.

Additionally, CA CHCs may be required to implement a \$25 minimum wage increase stemming from state legislation. The impact from a statewide minimum wage, without state and federal support and necessary statutory and regulatory changes, would lead to devastating impacts to our CHCs. Although CHCs would welcome the opportunity to offer increased wages, they have no financial mechanisms to do so, especially after the losses of 340B savings in the Medi-Cal program due to the state's pharmacy transition and the expiration of American Rescue Plan (ARP) funding for CHCs.

## **PROPOSED SOLUTIONS**

To address the workforce shortage and help increase patient services at CHCs, we request your support in increasing flexibility and funding in the areas described below.

#### CMS Flexibilities

Due to the state impacts of a \$25 minimum wage legislation, CPCA urges our federal partners to allow states to add rising labor costs as a triggering event to request a change in scope.

## Federal Workforce Funding

Because of crushing student loan debt and lack of familiarity with CHCs, it is difficult to recruit and retain ancillary and administrative staff in community clinics. Existing federal workforce programs provide vital incentives that strengthen clinical recruitment for CHCs but do not extend to nonclinical staff. It is essential that Congress provide financial assistance to fund recruitment and retention initiatives for administrative and ancillary staff that are ineligible for state and federal programs to ensure CHCs have a competent and diverse workforce ready to meet the high demand for patient care.

#### Behavioral Health Workforce

Congress passed legislation allowing Licensed Marriage and Family Therapists (LMFTs) & Licensed Mental Health Consumers (LMHC) to be added as billable providers within Federal Qualified Health



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Center's prospective payment system (PPS). However, CHCs need additional support to attract a diverse workforce. We ask for your support in allocating funding that allows HRSA to reinstate annual grants to aid CHCs with integrating behavioral health into primary care. This funding stopped in 2020 as part of the COVID-19 impact. Health centers are a critical part of the response to the crises our country is facing and need support.

## Teaching Health Centers (THC)

The THC Graduate Medical Education (THCGME) program provides grants to CHCs that supervise the training of new physicians; over one-third of THCGME participants choose to practice primary care to underserved populations when their residencies are complete. California has significantly expanded the number of CHC residency programs in the last seven years. The state is now home to thirteen HRSA THCGME grants that fund primary care and psychiatry training programs. In the last year, six additional programs received HRSA THCGME planning and development grants, and we expect these programs to begin training physicians soon. Federal THCGME funding is critical for the ongoing growth of existing programs and development of new programs. Funding for the THCGME Program expires September 2023, which puts these programs in jeopardy of reducing their class sizes or closing altogether. We urge Congress to enact long-term, stable funding for this important program with increases for additional THCs.

<u>National Health Service Corps (NHSC) Funding</u>
NHSC is a vital recruitment and retention tool for CA
CHCs. Unfortunately, the lack of sufficient funding for
NHSC prevents many urban and rural health centers

from recruiting NHSC providers, which for some CHCs includes their own THC graduates. Today, the NHSC receives \$310 million in mandatory funding (which will expire at the end of FY2023) and \$121.6 million in annual discretionary appropriations. The ARP provided historic onetime investments of \$800 million, with an additional \$100 million directed toward NHSC in 2022. However, if the mandatory and annual discretionary funding remain level in the years to come, only a portion of Loan Repayment and Scholarship applicants will be granted awards, particularly once ARP funds run out. Collectively, more than 158 million individuals reside in Health Professional Shortage Areas (HPSAs), and yet thousands of NHSC applications could go unfunded due to lack of resources. In 2022, only 379 clinicians practicing in California were awarded funds although 586 were deemed eligible for awards had there been additional funding. The NHSC program will continue to serve as a gateway to health center service. We must sustain and increase NHSC funding to reflect the growing need for physicians in primary care settings.

Supporting Workforce Through the 340B Program
By law, and by mission, health centers invest 340B savings into activities that advance their goal of ensuring affordable access to critical health services for medically underserved patients. CHCs have reinvested a portion of their 340B savings into creating a robust workforce that can support the diverse needs of their patients in a culturally and linguistically appropriate manner. We ask for your help in protecting the 340B Drug Discount Program by supporting legislation that helps grantees, like CHCs, continue to access these important savings.